



**CENTRAL  
HAWKE'S BAY**  
DISTRICT COUNCIL

# Council Workshop

Thursday, 4 April 2024

Council Chambers,

28-32 Ruataniwha Street, Waipawa

*Together we thrive! E ora ngātahi ana!*

## 1 COUNCIL WORKSHOP

**Author:** Doug Tate, Chief Executive

**Authoriser:** Doug Tate, Chief Executive

**Attachments:** 1. 4 April 2024 - Public Workshop Presentations [↓](#)

### PURPOSE

This workshop was held after Councils 4 April 2024 meeting and a Public Excluded Briefing. The following key topics in the Public Workshop were covered:

#### Land Transport Improvement Plan Briefing

In this session Councillors were provided a briefing on the progress being made on the components of the Land Transport Improvement Plan. Officers also sought feedback on the key outcomes from the draft S17a Review for the activity.

#### Freedom Camping Bylaw Update

Councillors were provided with an update on the Freedom Camping Bylaw process, including initial analysis of submissions and next steps.

#### Three-Year Plan Consultation Update

This session provided the draft Consultation Document for feedback ahead of inclusion in Council's Extraordinary meeting on 10 April 2024.

This further session also provided the Council with an update on progress in relation to the engagement approach for consultation.

#### Public Excluded Briefing

A Public Excluded Briefing was held also. The following items were covered in the Public Excluded Briefing:

- **Pourerere Resilience**

Reason for public excluded:

- S7(2)(f)(i) s7(2)(g) maintain legal professional privilege.
- S7(2)(i) enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations).

- **Tikokino Road Water Treatment Plant – Options and funding**

Reason for public excluded:

- s7(2)(b)(ii) the withholding of the information is necessary to protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information.

- s7(2)(h) the withholding of the information is necessary to enable Council to carry out, without prejudice or disadvantage, commercial activities.
- **District Plan Mediation – update on rezoning appeal**

Reason for public excluded:

- s7(2)(g) maintain legal professional privilege and
- s7(2)(i) enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations).
- s48(2)(a)(i) the exclusion of the public from the whole or the relevant part of the proceedings of the meeting is necessary to enable the Council to deliberate in private on its decision or recommendation where a right of appeal lies to any court or tribunal against the final decision of the Council in these proceedings.



# Public Council Workshop

4 April 2024



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# Public Workshop Agenda – 4 April 2024

Land Transport Improvement Plan
Freedom Camping Bylaw Update
Three-Year Plan Consultation Update





# Land Transport Improvement Plan

4 April 2024



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# Itinerary

- Why are we here
- The Big Moves
- Section 17a
- Land Transport Improvement Programme

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## Why are we here?

- Low community survey satisfaction with Land Transport.
- Large network with small rating base.
- NZTA funding (majority share) based on low volume roads. High challenge, High cost.
- Vulnerable to climate events with constant emergency works over last 2 years.
- Levels of Service not clear. Network response very reactionary to squeaky wheel
- Performance of Maintenance Contractor disconnected from the community's expectation
- No clear connection through strategic documents to performance in the field.



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# The Big Moves

## Accountable Delivery

A new approach to accountability across our community and Council that focuses on our THRIVE DNA that results in a tangible uplift in community outcomes

## Resilient Roothing

We have planned for investment for delivery in the 3 Year Plan based on a hierarchy of priority roads and routes in our rooding network.

## Land Transport Improvement Programme

To address the issues identified



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# Improvement Programme includes

- Section 17(a) Review
- Restructure / Futureproof Internal Delivery
- Maintenance Delivery Improvements
- LT Strategy Framework
- LT Procurement Strategy
- Procurement Plans
  - Maintenance
  - AWPT
  - Minor
  - Reseal
  - Prof Services
- Procurement
- Process & Process Improvements

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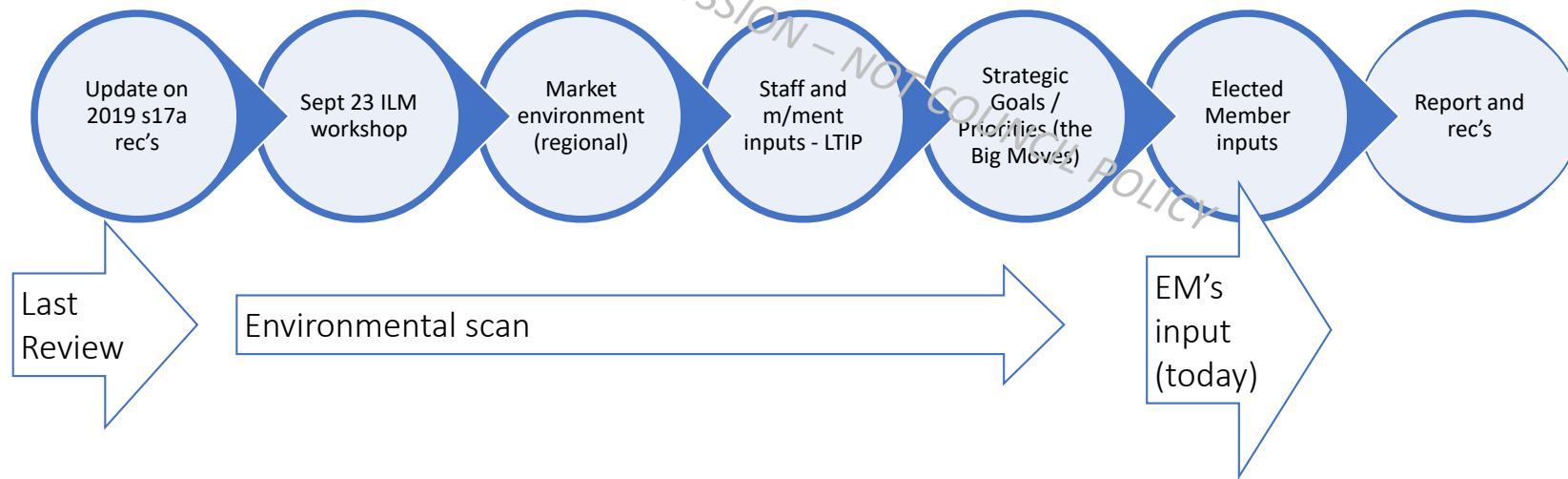
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# Section 17a Review – scope and process

Scope – CHB Land Transport service delivery

Approach – update 2019 report

Driver – Major contracts start expiring June 2025



## Section 17A – Review to date

What we've learned so far:

- 2019 recommendations still valid but not yet fully implemented – minor tweaks to ensure strategic and operational alignment
- LTIP - provides a mechanism to address s17a findings
- The Big Move initiatives provide strong strategic direction for short to medium term
  - Deliverables point toward increasing planning and engagement capability which considered in LTIP
- ILM workshop and operations inputs indicates a capability gap between strategic direction/responsiveness and operational delivery

## Section 17A – Review to date

What we've learned so far:

- Culture – how to embed best for network/ continuous improvement/ personal accountability as the 'way we do things around here'
- Governance is an aspect of the capability gap – how to better manage escalation/demand changes and decision making to increase agility and responsiveness – efficiently!
- Regional market constrained – risk of zero sum game (Council & NZTA supportive of extensions)
- Contract & performance management also part of capability gap – being addressed as part of LTIP and across all infrastructure contracts (SCIP)

## Section 17A – Review to date

Indications so far:

- Land Transport team (insourced and outsourced) need more depth of capability and capacity to:
  - Deliver the Big Moves
  - Secure quality resources in a constrained regional market
  - Improve responsiveness to changing demand (incl. proactive user engagement)
  - Prepare the network response to future uncertainty
- Need to confirm that nothing to date suggests a changed model for physical works delivery but needs better execution (LTIP),
- Are there other options you want us to consider?

## Section 17A – Review to date

ELM discussion:

- Any new issues / considerations from 3 year planning process?
- Other models/approaches for delivery to consider?
- How will you know things are on track?
- Governance/ communications – closing the gap between users, EMs and the delivery team?



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# Improvement Plan - Futureproof Internal Delivery

- New Organisational structure
- Hired new Land Transport Manager – Twinkle Poulose
- Recruiting for Program and Delivery Manager
- Options for implementing Contract Performance

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# Improvement Plan - Maintenance Delivery Improvements

- New Key Performance Indicators
- Focus on Programmed work Versus Planned Work
- Trials and Innovations
  - Pavement anti-flushing seal trial .
  - Roadside Drain Re-profiling
  - High Shoulder Removal
  - Unsealed Road Metalling
- More emphasis
  - Crack sealing - Kerb and Channel Sweeping
  - Culvert Inspections

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# Improvement Plan - Maintenance Delivery Improvements

- Temporary Traffic Management (TTM)
  - Costs 30% of overall contract value
  - Significant change signalled to industry
  - Compliance-based to risk-based model
  - Potential changes to how TTM is paid in contracts
  - Opportunities to minimise how much TTM is required per site
  - More transparency in what we pay for
  - There are major risks associated with this that must be mitigated



# Improvement Plan - Risk Management Underway

- Strengthening risk management to support Land Transport Improvement Programme and procurement and mobilisation of new contracts
- Underway with first draft being reviewed by team
- 63 active risks identified
- 7 categories of risk identified (initial cut)
  - 7 Economic
  - 9 environmental
  - 20 Internal
  - 2 Legal
  - 16 Political
  - 4 Social
  - 5 Technological

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# Risk Management

- Next steps
  - Sanity check risk table with ELT input
  - Prepare workshop for Council input
  - Finalise and endorse risk table
  - Align and include in overall Council's risk management
  - Incorporate in contracts and BAU in Land Transport

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# Freedom Camping Bylaw Update

4 April 2024



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# Purpose

- To provide an update to Councillors on progress and next steps with the Freedom Camping Bylaw
- To provide an overview of key statistics and high-level feedback received
- Officers will not be providing recommendations
- Outline of next steps

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# Background

- Recap on the 'why' Council is pursuing a bylaw
  - Thriving Places and Spaces consultation
  - Reserves Management Plan
  - Camping Strategy
  - Pre-consultation commencing on the 23rd July
  - Engagement with key stakeholders (camping committees, mana whenua etc)
  - Statement of Proposal adopted October 2023
  - Consultation period to end of January 2024

## What we asked in the survey

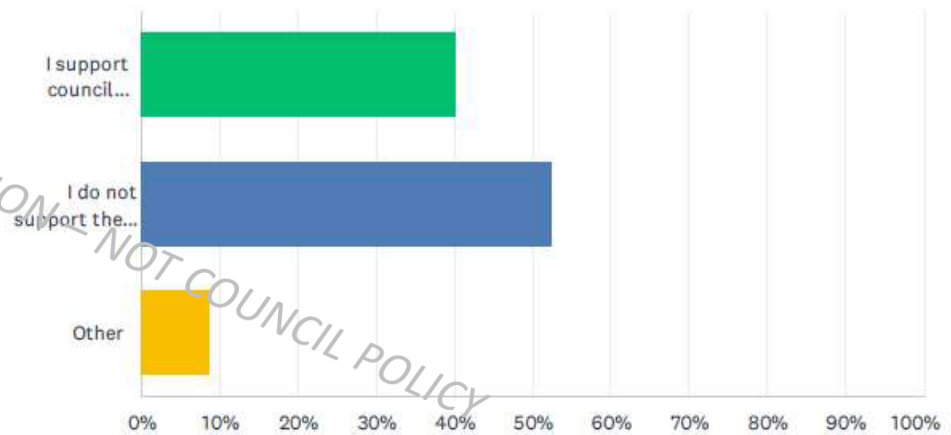
- Do you think Central Hawkes Bay should introduce the proposed freedom camping bylaw?
- The draft bylaw proposes introducing a permit season between 14 December - 29 February for the two permitted areas. This is currently in place for Pourerere Beach Road but not Te Paerahi. Do you agree?
- Outside the permit season the bylaw proposes prohibiting freedom camping for non-self-contained vehicles and tents for both permitted areas- Pourerere Beach Road and Te Paerahi. Do you agree?
- Is there anything else you would like the Mayor and Councilors to consider when making this decision?
- Would you like to speak for 5 minutes during the public forum session at Council meeting in February 2024?





# Overarching results

Of the 533 survey respondents, approximately 40% (215) support the introduction of the proposed bylaw, and approximately 53% (280) do not support it, and the remaining neither in support nor opposing it.



## Kairakau

- All respondents supported the need for a bylaw to formalise existing rules around freedom camping and help manage demand for an increasing number of campers.
- Majority of respondents supported the proposal to be self-contained vehicles only.
- Majority of respondents supported prohibiting freedom camping in all other places around Kairakau.
- Majority of respondents supported the 'commercial' campground continuing to be operated by the Kairakau Development Society (KDS) from end of September to start of May.
- Majority of respondents opposed the proposal to allow freedom camping in the 'commercial' campground area from start of May to end of September.

## Mangakuri

- All respondents supported prohibiting freedom camping at Mangakuri Beach. Mangakuri welcomes day trip visitors, but this area is not equipped (nor should it be) for longer stays. Need to protect marram grass reserve protection zone.

## Aramoana, Shoal Bay, Blackhead

- Support the status quo and the proposed approach for freedom camping in this area.

## Te Paerahi/Porangahau

- A clear majority (86%) of those primarily concerned with Te Paerahi/Porangahau do not support introducing a permit season for Te Paerahi Beach.
- No support for proposal for freedom camping area at White Domain.
- Important for Porangahau community that area is overseen by Council or its appointed representatives.
- Work more closely with whanau and hapu of Porangahau.

## Whangaehu

- 60/40% split from Respondents, 60% in favor of no freedom camping in any context, 40% in favor of self-contained
- Identified site sits on roading reserve, is an option with the permission of Waka Kotahi.

## Urban areas

- No aversion to statement of proposal identified within urban areas through the survey process.
- Pre-consultation with Rivers Edge Holiday Park, requested the consideration for an MOU with HBRC to address the issue with Camping along the river.
- Pre-consultation with the clubs associated with Coronation Park, were initially apprehensive regarding freedom camping at this location.

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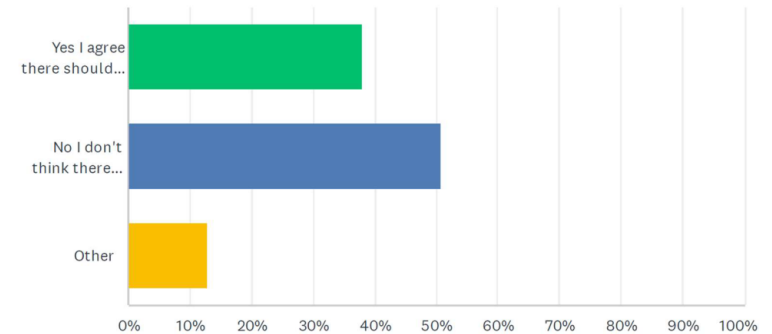


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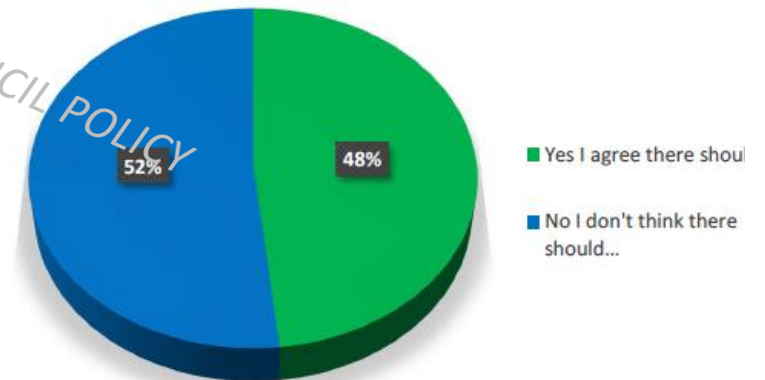
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# Pourerere

Approximately 38% of all survey respondents (201 of 529) support retaining a permit season for Pourerere Beach Road and introducing the same for Te Paerahi, but approximately 51% (268) do not support a permit season for both, and a further 13% (68) answered 'other' (4 respondents did not answer this question).



Of the 58 survey respondents who were primarily interested in Pourerere, approximately half (28) support the retention of a permit season for Pourerere Beach and approximately half (30) do not support it (or answered 'other').



## Feedback outside scope of FC bylaw

- Overcrowding and foot traffic on dunes
- Fire Safety
- Boating Safety
- Dogs on beaches
- Vehicles on Beaches
- Rubbish collection
- Facilities improvements

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## Next Steps

- Consultation period closed as of the 31st of January
- We are currently progressing through the data analysis phase of all the consultation information. Working with an external contractor and utilising internal resource to provide a report that articulates the key contentious issue and feedback geographically. This report aims to be complete by 4th April.
- Require more time to be in a position to provide clear recommendations to Council for specific locations – this may include some further targeted engagement
- In conjunction we are engaging with legal to ensure due diligence across every part of the process.
- Formal hearings, deliberations and decisions before end of financial year
- Funding from MBIE finishes 30 June – last payment on adoption of the Freedom Camping bylaw
- Risk – possibly no avenue for MBIE funding to carry over to next FY.





# Three Year Plan Consultation Update

4 April 2024



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## Purpose

Provide elected members with:

- An update on the draft Consultation Document for feedback prior to finalising for adoption at extra ordinary Council Meeting on 10 April
- An update on the engagement approach for consultation for feedback prior to finalising prior to consultation going live on the 10 April 2024

# Draft Three Year Plan Consultation Document

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## Engagement Approach

- 20 March Council Workshop we covered:
  - Key messaging for Three Year Plan
  - Draft Engagement Plan and key channels and collateral
  - Considerations around balancing the engagement fatigue of our community, councillors and staff with the magnitude of the Three Year Plan

## Focus for Today

- Seeking feedback on the draft meeting schedule (circulated via email on Thursday, 28 March for feedback)

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